


Equality Assessment of MSG Roll-Over Funding Proposals 2015: Funding Stream

Older People’s Luncheon Clubs: Proposal to extend or discontinue Main Stream Grant (MSG) beyond 31st March 2015.

Section 1

Service Area	Commissioning & Health, ESC&W
Service Manager	Barbara Disney, Strategic Commissioning Manager, ESC&W
Name and role of the officer/s completing the analysis	Dyana Bird, Programme Manager, D&R Jamie Bird, Strategic Commissioning Manager, D&R
Priorities/Objectives <i>State how the funding stream relates to tackling inequality (for example, advice services can help mitigate impact of deprivation; lunch clubs reduce social isolation, sports increase health and wellbeing etc);</i>	This funding is used to support LBTH residents aged 50 and over, who are experiencing, or are likely to experience reduced independence, health or well-being as a result of social isolation, lack of support, and / or their informal carers inability to provide support.
Background	<p>Older people who live alone are significantly more likely to have a social care need than those who do not live alone</p> <p>Overall, according to 2001 Census data, a higher than average proportion of older people in the borough live alone (around 47%, compared to a national average of around 33% for people aged over 65). More recent local data⁴ suggests that even this percentage represents an underestimate, with an average for those in the borough aged 65+ of 61% living alone.</p> <p>The primary purpose of Older People’s Lunch Clubs is to enhance the lives of older people, through the provision of a range of practical and social support services, who may have no personal care needs but may be experiencing, or are at risk of, social isolation; a gradual loss of independence and /or deterioration in health and wellbeing.</p>

Section 2

<p>Reasons for Change <i>In brief please explain the proposal and the reasons for this change (Summary)</i></p>	<p>This equality assessment refers only to those projects not recommended for extended funding (see detail in section 6).</p>
<p>Impact</p>	
<p>Funding Stream Assessment Outcome</p>	
<p>Total no of Projects funded</p>	<p>33</p>
<p>Number of projects recommended for roll-over funding:</p>	<p>21</p>
<p>Number of projects not recommended for roll-over funding</p>	<p>10</p>
<p>Number of projects now closed – Grant Terminated</p>	<p>2</p>
<p>Impact Summary <i>Summarise any overall impact of the assessment on the various groups with protected characteristics</i></p> <div style="margin-left: 20px;"> <p>Decision</p>  <p>Amber</p> </div> <p>It is recommended that around one third of the projects within this theme do not receive extended funding. 12 (2 of which have already closed) out of an original 33. Though this is largely through underperformance, there is the potential for an adverse impact for service users. At this time, it is not known whether failure to extend funding will necessarily lead to closure of lunch clubs; a number are expected to become self-sustainable. Therefore it is difficult to assess the extent of the equalities impact if any. Two potentially adverse impacts have been identified. OPLCS-07, targets Somali people suffering with dementia and has not been recommended to receive further funding based on low take up. However the organisation managing this project runs a general service for people suffering from dementia and will be expected to cater for users that currently use OPLCS 07. It is considered that this offers acceptable mitigation.</p> <p>It is proposed not to extend funding to five services which offer a general provision. A further 2 projects which had offered universal provision have also closed (or are in the process of closing). There are 4 lunch clubs remaining within the borough which offer a general provision, and considerable alternate provision available within the borough (via Linkage Plus). However, if not extending funding results in the closure of these</p>	

lunch clubs, then there is an adverse impact on people who identify themselves as white.

In order to mitigate the potential impact of not extending funding, it is recommended that we identify those clubs that will close if funding is not extending and sign posting affected users to alternate provision.

Section 3

Equality Impact Assessment

Target Groups What impact will the proposal have on specific groups of service users or staff?	Impact ✓ - Positive ✗ - Adverse 0 = Neutral	Reason(s) <ul style="list-style-type: none"> • Add a narrative to justify your claims around impacts and, • Describe the analysis and interpretation of evidence to support your conclusion as this will inform decision making
Race	X = Adverse	The closure of 5 general service provision is likely to disproportionately adversely impact people who identify as White. Based on analysis from data from Q3 2013/14, of those accessing universal services 65.7% identify as White British (with a further 2.7% White Irish), 12.6% are Black Caribbean, 12.1% are Bangladeshi.
Disability	0 - Neutral	Although the lunch club targeting Somali sufferers of dementia and their carers is not recommend for extended funding. Since this is due to lack of uptake of the service and the fact that the same organisation runs a general service. It was considered that the provision for this group of people would still be available. Monitoring figures do not specifically identify Somali people suffering from dementia however , people of White, Bangladeshi & Black Caribbean have the highest rates of dementia.
Gender	0 - Neutral	The proposed recommendation will have no impact on the current service to people of a specific gender.
Gender Reassignment	0 - Neutral	No related data is available as it has not been collected by previously MSG-funded organisations – however since the proposal has not resulted in a change or reduction of the services provided it is considered that there will be no impact on people with this protected characteristic.
Sexual Orientation	0 - Neutral	Whilst there is currently insufficient data to quantify the benefit to people of the LBGBT community. The proposed award, (which is a new contribution) and will benefit this

		sector of the community - however since the proposal has not resulted in a change or reduction of the services provided it is considered that there will be no impact on people with this protected characteristic.
Religion or Belief	0 - Neutral	No data related to religion or belief is available - however since the proposal has not resulted in a change or reduction of the services provided it is considered that there will be no impact on people with this protected characteristic.
Age	0 - Neutral	LAP 8 has the lowest percentage of over 65's in the borough (485) as well as a below average percentage of BME residents (between 42 and 51% depending on the ward, against a borough-wide average of 54%). ¹
Marriage and Civil Partnerships.	0 - Neutral	Insufficient monitoring data available to draw any conclusion - however since the proposal has not resulted in a change or reduction of the services provided it is considered that there will be no impact on people with this protected characteristic
Pregnancy and Maternity	0 - Neutral	The proposed recommendation will have no impact on the current service to people based on their socio-economic status. Low income households are the main users of advice services in the borough and the provision remains unchanged.
Other Socio-economic Carers	0 - Neutral	The proposed recommendation will have no impact on the current service to people based on their socio-economic status

¹ From Ward Profiles 2014 for Canary Wharf, Island Gardens and Blackwall and Cubitt Town wards (http://www.towerhamlets.gov.uk/lgsl/901-950/916_borough_profile/area_profiles.aspx)

Section 4: Equality Impact Assessment Action Plan

Please list in the table below any adverse impact identified and, where appropriate, steps that could be taken to mitigate this impact.

If you consider it likely that your proposal will have an adverse impact on a particular group (s) and you cannot identify steps which would mitigate or reduce this impact, you will need to demonstrate that you have considered at least one alternative way of delivering the change which has less of an adverse impact.

Adverse impact	Please describe the actions that will be taken to mitigate this impact
Disability - Somali users with dementia (and their carers);	<p>The lunch club targeting Somali people suffering with dementia was a new project delivered by the Alzheimer's Society. The take up of the club has been very low. The Alzheimer's society deliver an established general lunch club for people suffering from dementia in Bow, which is very successful.</p> <p>It is expected and recommended that the project being closed actively refers it clients to this remaining lunch club) and that the experience of the Alzheimer's society in managing the provision for Somali people is utilised in the remaining service.</p>
Race – White (British/Irish)	<p>7 clubs offering general provision are not recommended to receive extended funding. White British and Irish people are the highest ethnic attending generalist lunch clubs. There is a need to ensure the generalist provision does not continue to reduce disproportionately to other provision.</p> <p>It is recommended that further work is undertaken to establish which clubs may close as a result of not receiving further funding and service users are signposted toward nearby alternate provision.</p> <p>There is alternative provision within the borough available, via both MSG (although this is reduced) and also Linkage Plus.</p> <p>It is recommended that efforts are made to inform affected service users of alternative available provision.</p> <p>An online service 'E-Market place' will be launched shortly. The service will signpost service users to provision, including lunch clubs within the borough. This should offer some mitigation in terms of project closure.</p>

If an adverse impact cannot be mitigated please describe an alternative option, its costs and the equality impact.

Section 5: Future Review and Monitoring

Please explain how and when the actual equality impact of these changes will be reviewed and monitored.

In the first instance it is recommended that we identify lunch clubs that will close if they do not receive extended funding.

Section 6 – Project Information**A. Overview of all projects funded 2013-20-15 (No.21)**

Ref	Beneficiary Target Group	Geographic Area/s of Proposed Delivery	Anticipated Output (Extension Period)
OPLCS-01	General population	Based in Weavers Ward (LAP1), targets borough-wide as stated in application	GREEN
OPLCS-02 Newlon Fusion	General 50+ population,	Lunch club service for the general 50+ population, including those with special needs. Operating two days per week, 17 users per day	GREEN
OPLCS-03	General population	Based in Bow East (LAP 5), targets borough-wide as stated in application	GREEN
OPLCS-04	BME community	Based in Bethnal Green Ward (LAP1), also targets LAP3 as stated in application	GREEN
OPLCS-05	Bangladeshi women	Based in St Peter's Ward (LAP1)	GREEN
OPLCS-06	General population, including BME	Based in Stepney Green ward (LAP3), also targets LAP4 as stated in application	AMBER
<i>OPLCS-07</i>	Users with dementia (and their carers)	Borough-wide as stated in application, operates from various sites	GREEN
OPLCS-08	Bangladeshi community	Based in St Katharine's and Wapping ward (LAP4)	AMBER

OPLCS-09	Chinese community	Based in Limehouse Ward (LAP7), targets borough-wide as stated in application	GREEN
OPLCS-10 (Fern Street)	General population	Based in Bromley South ward (LAP6), targets borough-wide as stated in application	GREEN
OPLCS-11	Somali women	Based in Weavers Ward (LAP1), also targets LAPs 2, 3 and 4 as stated in application	AMBER
<i>OPLCS-13</i>	Somali community	Based in Stepney Green ward (LAP3), also targets LAP4 as stated in application	GREEN
OPLCS-14	Somali/BME women	Based in St Peter's Ward (LAP1), targets borough-wide as stated in application	GREEN
OPLCS-15	General	Based in Spitalfields and Banglatown Ward (LAP2), targets borough-wide as stated in application	GREEN
OPLCS-16	Bangladeshi community	Based in Whitechapel ward (LAP3)	GREEN
OPLCS-17	Bangladeshi and Somali community	Based in Lansbury Ward (LAP7)	GREEN
OPLCS-18	Vietnamese community	Based in Lansbury Ward (LAP7), targets borough-wide as stated in application	GREEN
OPLCS-19	Somali men	Based in Weavers Ward (LAP1), targets borough-wide as stated in application	GREEN
<i>OPLCS-20</i>	General population	Based in Bromley North ward (LAP6)	AMBER
OPLCS-21	Somali community	Based in Bromley North ward (LAP6) also targets LAP8 as stated in application	AMBER
<i>OPLCS-22</i>	Bangladeshi/BME community	Based in St Peter's Ward (LAP1)	GREEN
OPLCS-23 Neighbours in Poplar	General population	Based in Lansbury Ward (LAP7)	GREEN

OPLCS-26 (Strafford Street)	General population	Based in Canary Wharf Ward (LAP8)	GREEN
OPLCS-27	Chinese community	Based in Lansbury Ward (LAP7)	AMBER
OPLCS-28	Bangladeshi community	Based in Blackwall and Cubitt Town Ward (LAP8)	GREEN
OPLCS-29	Bangladeshi Women	Based in Whitechapel Ward (LAP3)	AMBER
OPLCS-30	Bangladeshi population	Based in Bethnal Green ward (LAP2)	AMBER
OPLCS-31	Bangladeshi population	Based in Bethnal Green ward (LAP2)	GREEN
OPLCS-32	BME community	Based in Weavers ward (LAP1)	GREEN
OPLCS-33	Bangladeshi community	Based in Spitalfields and Bangladownd Ward (LAP2)	GREEN
OPLCS-35	General population	Based in St Katharine's and Wapping ward (LAP4), targets borough-wide as stated in application	GREEN
OPLCS-36	General population	Based in St Dunstan's ward (LAP1)	GREEN
OPLCS-37	Bangladeshi community	Based in St Peter's ward (LAP2)	GREEN
Commentary:			

B. Overall summary of projects recommended for extension (21)

No	Beneficiary Target Group	Geographic Area/s of Delivery
OPLCS-01	General population	Based in Weavers Ward (LAP1), targets borough-wide as stated in application
OPLCS-03	General population	Based in Bow East (LAP 5), targets borough-wide as stated in application
OPLCS-04	BME community	Based in Bethnal Green Ward (LAP1), also targets LAP3 as stated in application
OPLCS-05	Bangladeshi women	Based in St Peter's Ward (LAP1)
OPLCS-06	General population, including BME	Based in Stepney Green ward (LAP3), also targets LAP4 as stated in application
OPLCS-08	Bangladeshi community	Based in St Katharine's and Wapping ward (LAP4)
OPLCS-09	Chinese community	Based in Limehouse Ward (LAP7), targets borough-wide as stated in application
OPLCS-11	Somali women	Based in Weavers Ward (LAP1), also targets LAPs 2, 3 and 4 as stated in application
OPLCS-14	Somali/BME women	Based in St Peter's Ward (LAP1), targets borough-wide as stated in application
OPLCS-15	General	Based in Spitalfields and Banglatown Ward (LAP2), targets borough-wide as stated in application
OPLCS-16	Bangladeshi community	Based in Whitechapel ward (LAP3)
OPLCS-17	Bangladeshi and Somali community	Based in Lansbury Ward (LAP7)

OPLCS-18	Vietnamese community	Based in Lansbury Ward (LAP7), targets borough-wide as stated in application
OPLCS-19	Somali men	Based in Weavers Ward (LAP1), targets borough-wide as stated in application
<i>OPLCS-20</i>	General population	Based in Bromley North ward (LAP6)
OPLCS-21	Somali community	Based in Bromley North ward (LAP6) also targets LAP8 as stated in application
<i>OPLCS-22</i>	Bangladeshi/BME community	Based in St Peter's Ward (LAP1)
OPLCS-27	Chinese community	Based in Lansbury Ward (LAP7)
OPLCS-29	Bangladeshi Women	Based in Whitechapel Ward (LAP3)
OPLCS-30	Bangladeshi population	Based in Bethnal Green ward (LAP2)
OPLCS-32	BME community	Based in Weavers ward (LAP1)

C. Projects **not recommended** for extended funding (10)

No	Beneficiary Target Group	Key Considerations			
		Impact ✓ - Positive ✗ - Adverse 0 = Neutral What impact will the proposal have on specific groups of service users or staff?	Performance	Geographical	Mitigation
OPLCS-02 Newlon Fusion	General, including those with special needs	✗ - Adverse	The provider has failed to meet its agreed targets. Attendance rate is 62%	Based in Shadwell Ward (LAP4), also targets LAPs 3 and 6 as stated in application	There is some alternate provision within the LAP offered by MSG (OPLCS – 06 based in LAP 3 but offering to LAP 4). Also general provision is offered via Linkage Plus. If failure to extend funding results in project closure, it is recommended that service users are advised of closure and signposted to specific alternate provision.

OPLCS-07 Alzheimer's Society Tower Hamlets	Users with dementia (and their carers)	0 = Neutral	The provider has failed to meet its full targets.	Borough-wide as stated in application, operates from various sites	Alternate provision has been identified via Alzheimer's Society inclusive café. It is recommended that service users are explicitly signposted to this provision.
OPLCS-13 Ocean Somali Community Association	Somali community	0 = Neutral	Based on second quarter report, the provider is failing to meet its set attendance targets. The provider has failed to submit the completed version of third quarter monitoring report, no actual outputs mentioned in the report.	Based in Stepney Green ward (LAP3), also targets LAP4 as stated in application	There is alternate MSG provision available in LAP3 (with a general offer, if not specifically targeting Somali users). The project is currently under capacity. If failure to extend funding results in project closure, it is recommended that service users are advised of closure and signposted to specific alternate provision.
OPLCS-23 Neighbours in Poplar	General 50+ population	* - Adverse	Provider has failed to meet its agreed full targets. Attendance rate is 62%.	Based in Blackwall and Cubitt Town Ward (LAP8)	Alternate provision is available in nearby boroughs. It must also be noted that take up of

					<p>the service is low.</p> <p>If failure to extend funding results in project closure, it is recommended that service users are advised of closure and signposted to specific alternate provision.</p>
OPLCS-28 Island Bengali Welfare Organisation	Bangladeshi community	0 = Neutral	Provider has failed to meet its agreed full targets.	Based in Blackwall and Cubitt Town Ward (LAP8)	<p>Provider has failed to meet its agreed full targets. They would not like to continue the service; result of this, the lunch club service will be CLOSED from April 2015.</p> <p>Sufficient alternative provision is available within the LAP. It is not thought that the closure of this project will have adverse impact on service users, however it is recommended that services users are signposted to alternate provision.</p>

OPLCS-31 Bancroft and Cleveland Estate Elderly Club	General Population	✘ - Adverse	The provider has failed to meet its full target.	Based in Bethnal Green ward (LAP2)	There is alternate provision within the LAP (OPLCS-15). It is recommended that service users are signposted to alternate provision.
OPLCS-33	Bangladeshi community	0 = Neutral	The project is meeting targets. However the project did not meet the quality threshold score (39).	Based in Spitalfields and Bangladownd Ward (LAP2)	LAP 2 retains one service specifically for the Bangladeshi community and one for the general population. There is not thought to be an adverse impact on service users, however it is recommended that service users are sign posted to alternate provision.
OPLCS-35	General population	✘ - Adverse	Though the provider is meeting targets, the project has not met quality threshold score (37).	Based in St Katharine's and Wapping ward (LAP4), targets borough-wide as stated in application	There is now no lunch club provision provided by MSG for the general population within LAP4, although there is accessible provision available in Stepney Green.

					If failure to extend funding results in project closure, it is recommended that service users are advised of closure and signposted to specific alternate provision.
OPLCS-36	General population	* - Adverse	The lunch club has been attended 4,647 times over the life of the project, however the project has not met the quality threshold (29).	Based in St Dunstan's ward (LAP1)	There is one project remaining that targets the general population within LAP 1. Closure of this project will represent a significant reduction in capacity. If failure to extend funding results in project closure, it is recommended that service users are advised of closure and signposted to specific alternate provision.
OPLCS-37	Bangladeshi community	0 = Neutral	The lunch club is meeting targets, having been attended 3,357 times over the life of the project. The project is meeting	Based in St Peter's ward (LAP2)	There are 2 projects within LAP 2 – one of which targets the Bangladeshi community

			targets. However the project has not met the quality threshold score (39).		and the other offers universal provision. This should mean that service users do have alternate provision. If failure to extend funding results in project closure, it is recommended that service users are advised of closure and signposted to specific alternate provision.
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Commentary:

Lap 8 - will no longer have a Lunch Club provision where there were previously three: one universal service (OPLC-2) gave notice and closed, one (OPLC 24) Vietnamese service, targeting borough wide), relocated to another part of the borough and the other (targeted at Bangladeshi users) is not recommended for extended funding. However this area is targeted by project OPLCS-21 and caters for both male and female service users. LAP 8 has the lowest percentage of over 65's in the borough (485) as well as a below average percentage of BME residents (between 42 and 51% depending on the ward, against a borough wide average of 54%).²

General Provision - it is proposed that 5 (plus 2 which have already closed – see table D) lunch clubs that have a universal offering are to close based on performance or failure to meet the quality threshold. There were 11 projects initially. These projects offer services to users identifying as white who are not covered by any specific offering. 3 of these projects are not meeting targets, therefore it may well be that service users (specifically White British users) do not access/take up this offer. 2 (OPLCS 35 and OPLCS 36) are performing well. Whilst there is alternate provision available, both via other MSG-funded lunch clubs and LinkAge Plus services in particular. The 'general population' or white users are likely to be adversely impacted by these groups not receiving extended funding.

² From Ward Profiles 2014 for Canary Wharf, Island Gardens and Blackwall and Cubitt Town wards (http://www.towerhamlets.gov.uk/lgs/901-950/916_borough_profile/area_profiles.aspx)

Somali Dementia & Carers – (OPLCS-07) - A specialist lunch club for **Somali** users with **dementia (and their carers)**; the only one in the MSG portfolio aimed at this client group. This was a new service for the Somali community introduced at the beginning of the MSG 2012-2015 programme and take-up for the service has been very low (25% against target). The service provider also delivers a similar 'Dementia Café' service for users with dementia and their carers, which mitigates the risk of this service not continuing.

Bangladeshi Community - OPLCS 28, 33 & 37 provide service for the Bangladeshi population. OPLCS 28 has failed to meet targets, but 33 and 37 are performing well - monitoring suggests they were attended over 10,000 times since January 2013. However, there does remain significant lunch club provision targeted at the Bangladeshi community targeted in the north of the borough.

D. Projects that gave notice to terminate their Grant Agreement and are now closed (2)

No	Beneficiary Target Group	Geographic Area/s of Proposed Delivery	Anticipated Output/Users per annum
OPLCS-10 (Fern Street)	General population	Based in Bromley South ward (LAP6), targets borough-wide as stated in application	Closed in September 2013
OPLCS-26 (Strafford Street)	General population	Based in Canary Wharf Ward (LAP8)	Closed in December 2014. The provider is failing to meet set outputs. Quarter one and two reports have been submitted but needed to make amendments. The provider has decided to discontinue the service from January 2015.

Commentary:

The above Lunch Clubs gave notice to terminate their agreements with the Council.